ALCOHOL USE AND HARMS IN HALDIMAND AND NORFOLK COUNTIES
Acknowledgements

We would like to thank our community partners who provided consultation and/or contributed data towards this report:

- Alcohol and Gaming Commission of Ontario (AGCO)
- Community Alcohol Strategy Workgroup Members
- Community members who participated in the online survey
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- Haldimand County & Norfolk County GIS departments
- Community Partners who attended community stakeholder consultation and the alcohol forum
- Haldimand County & Norfolk County Councillors for their support and attendance at the alcohol forum
- Haldimand-Norfolk Health Unit Leadership

We would also like to thank and recognize Dr. Norman Giesbrecht for his review of the report and supporting quote.
The aim is to use this report as a basis for discussing alcohol use and alcohol-related harms in Haldimand and Norfolk counties. The goal is to highlight that these harms are not just personal issues for those who drink, but rather an issue that affects the entire community.

This report blends local data on alcohol consumption and alcohol-related harms, with personal stories from the 2016 online “Alcohol Use in our Community” survey interspersed throughout the report, in order to provide a picture of how alcohol affects our community. When local data are not available, findings from research studies and provincial or national data are used to fill in the gaps. Additionally, the Haldimand-Norfolk Health Unit (HNHU) consulted with key community stakeholders to gather local perspectives about the impact of alcohol and to brainstorm opportunities for collaborative action to address this issue. The summary of the meeting can be found in Appendix A.

“We now know too much. It is now unethical for us not to act.”
Dr. Robert Strang, Provincial Medical Officer of Health, Province of Nova Scotia

Introduction

Alcohol is a socially accepted part of everyday life for most Canadians and is the most widely consumed psychoactive drug in Canada. In 2013, almost 80% of Canadians, an estimated 22 million people, reported drinking alcohol in the previous year. Many Canadians associate drinking with pleasurable social events such as music festivals, watching sports, parties, and vacations. Celebrations and milestones like weddings, anniversaries, and awards are often “toasted” with alcohol. Although alcohol is widely consumed, it is not harmless.

Alcohol consumption has been identified as a component cause for more than 200 diseases, injuries and other health conditions, and the second leading risk factor for death, disease and disability with only tobacco causing more harm in high-income nations like Canada. This places the burden from alcohol higher than that from other health risks, such as overweight and obesity, physical inactivity, illicit drug use, unhealthy diet and others.

Our understanding of the dose-dependent health effects of alcohol continues to evolve. Average long-term consumption levels as low as one or two drinks per day have been causally linked with significant increases in the risk of at least eight types of cancer and numerous other serious medical conditions. Harms from drinking alcohol go beyond interpersonal or health-related harms for individuals. Harmful use of alcohol may also impose significant social and economic costs on society.

This report aims to clarify why it is important for us to talk about alcohol and why it matters as well as to provide strategies and interventions known to be effective in addressing alcohol-related harms. This will provide direction for community and stakeholders to work collectively toward a coordinated approach to improve and preserve the health and wellbeing of Haldimand and Norfolk residents.

“Offering a drink to a guest is considered appropriate social behaviour. In the past I have declined alcohol at a family social function and was told to “loosen up!” I did not appreciate being scolded because I turned down a “bevvie”. Alcohol use runs in families and a person might not fit in because he/she said, “No.” to the offer of a drink. If this is what happens in a family situation, what occurs in bars and restaurants? A drink order is usually the first one taken at a licensed establishment and that order arrives at the table promptly. We live in an alcohol culture.” – Community member (Alcohol Use in our Community survey)
“Alcohol is one of our most potent “hidden hazards”. Hidden hazards are events or conditions in society whose seriousness tends to be significantly underestimated by the public.”

(Thomas & Davis, 2006)

Changes to Provincial Alcohol Controls

There is a variety of evidence supporting the role that control systems play in influencing alcohol consumption and health outcomes. Government run monopolies play a key role in regulating access to alcohol by maintaining effective alcohol control strategies such as legal drinking age and enforcement, the regulation of alcohol pricing, hours and days of sale and upholding a socially responsible mandate.

There has been a recent shift towards loosening of alcohol controls and gradual privatization of the liquor market in several provinces.

Highlights of changes in Ontario:

• 2011 - Amendment to the Liquor Licence Act (LLA) of Ontario - premises such as spas, hair salons, art galleries, bookstores, etc. are allowed to apply for a liquor licence;
• 2014 - Vintner’s Quality Alliance (VQA) wines sold at farmers’ markets;
• 2015 - Expansion of beer, wine, and cider sales to grocery stores - ultimately, beer, wine and cider will be available in up to 450 grocery stores in Ontario. This is in addition to more than 450 Beer Stores and more than 660 LCBO (Liquor Control Board of Ontario) stores across Ontario.

In Ontario, these changes came about despite the fact that results from the Ontario Adult Survey indicate that just over 75 per cent of Ontarians live within a ten minute commute from an alcohol retail outlet. Evidence links alcohol availability, consumption and harm: increased availability leads to increased rates of drinking, resulting in increased harm.

The 2002 partial privatization of the liquor market in British Columbia that resulted in an increase in the number of liquor stores per capita has led to increases in rates of alcohol consumption and of alcohol-related deaths.

(Stockwell et al., 2009; Stockwell et al., 2011)

The Business and Cost of Alcohol

Alcohol is a multi-billion dollar industry. The industry ensures that regulated alcoholic beverages are available to Canadians and sales of alcohol contribute to the Canadian economy. Alcohol production and sales provide employment while taxes and pricing provide revenue for provincial and federal governments. At the local level, rise of local wineries, breweries, and restaurants is often seen as a positive boost to local economy because they encourage tourism and entrepreneurship.

Sales of alcohol continue to increase in Canada. From April 2015 to March 2016, Canadians spent $22.1 billion on alcohol, 3.5 per cent more than the previous year. Sales of alcoholic beverages show how much Canadians are spending on alcohol and indirectly, reflect how much Canadians are drinking.

Alcohol presents a paradox in terms of its benefits and costs to Canadians. Governments earn substantial revenue from the sale of alcohol and use these funds to provide goods and services to the population. On the other hand, alcohol consumption is associated with substantial health and social harm that cost those same governments billions of dollars each year in health care and enforcement.

It is estimated that the total direct and indirect costs of alcohol in Canada in 2002, were $14.6 billion, with over $7.1 billion in indirect costs due to productivity losses (disability or premature death), 3.3 billion dollars in direct costs to healthcare, and $3.1 billion in direct costs to law enforcement. New research is needed to determine the cost of alcohol in more recent years.

It is important to recognize that the negative impacts associated with alcohol use far outweigh the benefits. Both the revenue and costs associated with alcohol are substantial and that in most jurisdictions direct alcohol-related costs exceed direct revenue. In Ontario in 2002, the costs of alcohol-related harm exceeded revenue by an estimated $456 million.

Alcohol is unique among psychoactive substances used in Canada because its associated enforcement and health costs are nearly equivalent, indicating that alcohol is as much a concern to public safety as it is to public health.
There is strong evidence that increasing the density of alcohol outlets results in higher alcohol consumption and greater alcohol-related harms.22 Ontario does not currently have a provincial policy limiting the density of alcohol outlets. Haldimand and Norfolk counties have a higher density of alcohol outlets compared to the provincial average. In 2014, the overall density of alcohol outlets in Ontario was 17.4 for every 10,000 people aged 15 and older and was 20 for every 10,000 people aged 15 and older in Haldimand and Norfolk counties.22

The alcohol outlets include on-premise and off-premise outlets. On-premise outlets may include bars, clubs and restaurants, while off-premise outlets may include liquor stores, beer stores, grocery stores, brewerries and wineries. Some findings indicate that off-premise outlet density may have a greater impact on levels of alcohol consumption.22

There are currently 59 licensed establishments in Haldimand County and 114 in Norfolk County, including wineries, brewerries and distilleries. These numbers do not capture alcohol retail outlets such as The Beer Store and The LCBO in Haldimand and Norfolk counties.

To capture the alcohol outlet density in Haldimand and Norfolk, the HNHU is working with Geographic Information System (GIS) specialists to create GIS maps reflecting the current landscape. Maps can be found in Appendix B.

A significant proportion of alcohol-related harm and costs are associated with the large number of moderate-risk drinkers who occasionally drink above the recommended levels. This is the “prevention paradox,” which states that a large number of people exposed to moderate risk can create more cases of harm than a small number exposed to higher risk.17

As a first responder, I see the effects of alcohol use on drivers and passengers, those injured, and very recently deceased. I have organized and attended many fundraisers that “wouldn’t make any money” if alcohol was not served to excess. I have watched pleasant people become irritating, pushy, over-bearing, and even violent over the course of an evening social function as more alcohol is consumed. None of these people - even the “happy drunk” - are aware of how their personality has changed or how those around them are required to react to them.” – Community member

Source: Canadian alcohol and drug use monitoring survey. (CADUMS, 2009)
Alcohol consumption in Canada increased by 13% between 1996 and 2010 and concurrently, national and provincial surveys indicate that approximately 20% of drinkers drink above the Canada’s Low Risk Alcohol Drinking Guidelines (the guidelines can be found on page 8). Several factors may be driving these developments, including a gradual shift towards privatization, increased access to alcohol, extensive marketing and increased acceptability of alcohol use in Canadian society. As a legal commodity, alcohol is heavily promoted via advertising and, as a result, the public is reminded daily of its positive aspects while its negative aspects are relatively under-exposed. While a majority of the population consumes alcohol in low-risk patterns, a substantial proportion of Canadians drink above the recommended levels at least occasionally, i.e., monthly or more often. It is the larger proportion of the population who drink heavily at single events that produce far more common and wide-reaching negative impacts on the health, safety and well-being of individuals and communities. Impaired driving, alcohol poisoning, mental health issues, unwanted or high-risk sexual encounters, violence, injuries, and chronic disease all have direct links to this occasional heavy use of alcohol.

Under-Reporting of Alcohol Consumption

Self-reported alcohol consumption is significantly lower when compared to per capita alcohol sales. After correction of the under-reporting in the daily and weekly amount consumed to Canadian data, it was revealed that young people and low volume drinkers tend to under-report to a greater extent than older and high volume drinkers. Men and women were similar in terms of the extent to which they under-report their consumption of alcohol.

Local Findings for Self-Reported Patterns of Drinking in Haldimand & Norfolk

Table 1: 2013/2014 Self-Reported Type of Drinker, Adults (19+ Years of Age), Haldimand and Norfolk and Ontario

<table>
<thead>
<tr>
<th>Type of Drinker</th>
<th>Haldimand-Norfolk (% 95%, CI)</th>
<th>Ontario (% 95%, CI)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Regular - at least one drink a month</td>
<td>66 (61.3-70.7)</td>
<td>60.5 (59.5-61.4)</td>
</tr>
<tr>
<td>Occasional - drinks less than once per month</td>
<td>17.7 (14.0-21.4)</td>
<td>17.4 (16.7-18.1)</td>
</tr>
<tr>
<td>No Drink in the Last 12 Months</td>
<td>16.3 (12.5-20.1)</td>
<td>22.2 (21.3-23.0)</td>
</tr>
</tbody>
</table>

Data Source: Canadian Community Health Survey 2013-2014, Statistics Canada, Share File, Knowledge Management and Reporting Branch, Ontario MOHLTC

In 2013/14, 66% of Haldimand and Norfolk residents, aged 19 years and older, were regular drinkers. This rate is slightly higher than Ontario (60.5%) but not significantly different.

Canada’s Low Risk Alcohol Drinking Guidelines

Canada’s Low Risk Alcohol Drinking Guidelines were developed in 2011 to encourage a culture of moderation and aim for consistency and clarity of alcohol-related health and safety messages. The guidelines identify three distinct types of risk from drinking:

- Situations and individual circumstances that are particularly hazardous (e.g., women who are pregnant or planning to become pregnant, teenagers, persons on medication, driving a vehicle or using machinery and tools, doing any kind of dangerous physical activity, etc.);
- Increased long-term risk of serious diseases caused by the consumption of alcohol over a number of years (e.g., liver disease, some cancers, etc.);
- Increased short-term risk of injury or acute illness due to the overconsumption of alcohol on a single occasion (e.g., alcohol poisoning, falls, injuries, etc.).

The Low Risk Alcohol Drinking Guidelines (LRADG) set limits to reduce short and long term effects alcohol consumption has on health.

It is important to remember that these are:

- low-risk, not no-risk guidelines;
- the guidelines set limits, not targets;
- the guidelines are for adults aged 25-65 who choose to drink;
Guideline #1 - If choosing to drink, reduce your risk of chronic disease by drinking no more than:

- 10 standard drinks a week for women, with no more than 2 drinks a day, most days
- 15 standard drinks a week for men, with no more than 3 drinks a day, most days.
- Plan non-drinking days during the week to avoid developing a habit.

Guideline #2 - If choosing to drink, reduce your risk of immediate injury and harm by drinking no more than:

- 3 standard drinks for women on any single occasion and stay within the weekly limits
- 4 drinks for men on any single occasion and stay within the weekly limits
- Drink slowly. Have no more than 2 drinks in any 3 hours. For every drink of alcohol, have one non-alcoholic drink. Eat before and while you are drinking. Set limits for yourself and stick to them.

Do not drink when you are: driving a vehicle or using machinery and tools, taking medicine or other drugs that interact with alcohol, doing any kind of dangerous physical activity, living with mental or physical health problems, living with alcohol dependence, pregnant or planning to be pregnant, responsible for the safety of others, or making important decisions.

REDUCE YOUR RISK: Follow Canada’s Low-Risk Alcohol Drinking Guidelines

<table>
<thead>
<tr>
<th>Reduce your short term risk of injury</th>
<th>Reduce your long term risk of disease</th>
</tr>
</thead>
<tbody>
<tr>
<td>No more than 2 drinks a day most days for women. No more than 3 drinks a day most days for men.</td>
<td>No more than 10 drinks a week for women. No more than 15 drinks a week for men.</td>
</tr>
</tbody>
</table>

WHEN ZERO IS THE LIMIT

WHAT IS A STANDARD DRINK?

- Beer
  341 ml (12 oz.) 5% alcohol content
- Wine
  142 ml (5 oz.) 12% alcohol content
- Distilled Alcohol
  1.5 oz. (rye, gin, rum, etc.) 40% alcohol content

Local Findings for Self-Reported Alcohol Consumption in Haldimand & Norfolk

![Figure 1: Self-Reported Crude Rate of Exceeding the Low-Risk Alcohol Drinking Guideline for Chronic Disease, Haldimand and Norfolk and Ontario, 2003, 2005, 2007/08, 2009/2010, 2011/12, 2013/14](https://www.publichealthontario.ca/en/DataAndAnalytics/Snapshots/Pages/Health-Behaviours---Alcohol-Use.aspx)

In 2013/14, 24.2% of Haldimand and Norfolk residents, aged 19 years and older, reported exceeding the LRADG for chronic disease. This rate is slightly higher than Ontario (20.6%) but not significantly different.

![Figure 2: Self-Reported Crude Rate of Exceeding the Low-Risk Alcohol Drinking Guideline for Chronic Disease, Haldimand and Norfolk and Ontario, Males, 2003, 2005, 2007/08, 2009/2010, 2011/12, 2013/14](https://www.publichealthontario.ca/en/DataAndAnalytics/Snapshots/Pages/Health-Behaviours---Alcohol-Use.aspx)
In 2013/2014, 28.3% of males reported exceeding the LRADG for chronic disease compared to 20.1% of females in Haldimand and Norfolk. However, this difference was not significantly different.
**Alcohol use and Harms in Haldimand and Norfolk Counties**

**Figure 7**: Self-Reported Rate of Exceeding Either Low-Risk Alcohol Drinking Guideline, Haldimand and Norfolk and Ontario, 2003, 2005, 2007/08, 2009/10, 2011/12, 2013/14


In 2013/14, almost half (47%) of Haldimand and Norfolk residents reported exceeding either of the LRADGs (#1 and/or #2). This is not significantly different than the Ontario (42.6%)

**Figure 8**: Self-Reported Rate of Exceeding Either Low-Risk Alcohol Drinking Guideline, Haldimand and Norfolk and Ontario, Males, 2003, 2005, 2007/08, 2009/10, 2011/12, 2013/14


In 2013/14, 51.8% of males reported exceeding either of the LRADGs compared to 42.1% of females in Haldimand and Norfolk. However, this difference was not significantly different.

Since 2007/08, rates of exceeding either of the LRADGs have declined for men in Haldimand and Norfolk. This is not the case for women in Haldimand and Norfolk.

**Binge drinking** is defined in Canada as five or more drinks for men and four or more drinks for women, on one occasion. Heavy drinking is defined as binge drinking 12 or more times over the past year. Binge drinking is associated with risk taking behaviour. Risks and consequences associated with binge drinking include death, injury, violence, alcohol poisoning, unplanned and unwanted sexual experiences including sexual assault and sexually transmitted infections. Prolonged heavy drinking may result in brain damage, liver disease, cancer or heart disease.

**Heavy Drinking**

- For males 5 or more drinks per occasion, at least once a month during the past year
- For females 4 or more drinks per occasion, at least once a month during the past year
Local Findings for Heavy Drinking Patterns in Haldimand & Norfolk Counties

Table 3: 2013/2014 Self-Reported Heavy Drinking Rate, Haldimand and Norfolk and Ontario

<table>
<thead>
<tr>
<th></th>
<th>Non-Heavy Drinking Rate (% 95% CI)</th>
<th>Heavy Drinking Rate (% 95% CI)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Haldimand-Norfolk</td>
<td>58.0 (52.3-63.6)</td>
<td>19.8 (15.5-24.1)</td>
</tr>
<tr>
<td>Ontario</td>
<td>56.6 (55.6-57.5)</td>
<td>16.6 (16.0-17.3)</td>
</tr>
</tbody>
</table>

Data Source: Canadian Community Health Survey 2013-2014. Statistics Canada, Share File, Knowledge Management and Reporting Branch, Ontario MOHLTC.

* High sampling variability, interpret with caution.

Table 4: 2013/2014 Self-Reported Heavy Drinking Rate, Haldimand and Norfolk and Ontario, by Sex

<table>
<thead>
<tr>
<th></th>
<th>Males (% 95% CI)</th>
<th>Females (% 95% CI)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Haldimand-Norfolk</td>
<td>23.3 (16.4-30.1)</td>
<td>16.2 (10.8-21.5)</td>
</tr>
<tr>
<td>Ontario</td>
<td>21.2 (20.2-22.3)</td>
<td>12.2 (11.5-13.0)</td>
</tr>
</tbody>
</table>

Data Source: Canadian Community Health Survey 2003-2014. Statistics Canada, Share File, Knowledge Management and Reporting Branch, Ontario MOHLTC.

* High sampling variability, interpret with caution.

Table 5: 2013/2014 Self-Reported Heavy Drinking Rate, by Education Level, Haldimand and Norfolk

<table>
<thead>
<tr>
<th>Education Level</th>
<th>Non-Heavy Drinking Rate (% 95% CI)</th>
<th>Heavy Drinking Rate (% 95% CI)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Highschool Education or Less</td>
<td>59.8 (50.5-69.0)</td>
<td>*9.1 (3.3-14.8)</td>
</tr>
<tr>
<td>Post-Secondary Education</td>
<td>58.2 (50.8-65.7)</td>
<td>22.6 (17.3-28.0)</td>
</tr>
</tbody>
</table>

Data Source: Canadian Community Health Survey 2013-2014. Statistics Canada, Share File, Knowledge Management and Reporting Branch, Ontario MOHLTC.

* High sampling variability, interpret with caution.

In 2013/14, heavy drinking was higher for Haldimand and Norfolk residents with higher education compared to lower levels of education (22.6% vs. 9.1%). This difference was statistically significant.

Similarly, in 2013/14, Haldimand and Norfolk residents with higher income reported more heavy drinking compared to those with lower income levels (adjusted income 32.8% vs. 15.6%). This difference was statistically significant.
Drug of Choice for Young People

Alcohol remains the most popular drug of choice for Ontario students. Youth are particularly vulnerable to negative impacts from drinking alcohol as the human brain is still developing until about 24 years of age. The frontal lobe is the last part of the brain to mature and is involved in planning, strategizing, organizing, impulse control, concentration and attention. Drinking alcohol while in this stage of development can have negative effects on the brain.31

Youth risk factors identified in the literature that influence alcohol use include youth perception of parental approval of alcohol use and low parental monitoring, alcohol-using peers, early and persistent problem behaviours, alcohol use in the family context, low perception of harm, easy access and availability, poor school achievement and low school connectedness.32

Families, friends and all Canadians who care for or work with youth can play a positive role if they recognize their influence on youth’s drinking patterns and support their healthy physical, mental and emotional development.7

DID YOU KNOW?

The 2015 Ontario Student Drug Use and Health Survey (OSDUHS) by the Centre for Addiction and Mental Health (CAMH) stated that:

- Alcohol is perceived as the most readily available drug, with 65 per cent of all students reporting it as “fairly easy” or “very easy” to get.
- Just under half (46%) of all Ontario students reported drinking more than just a few sips of alcohol during the past year. Males (47%) and females (45%) are equally likely to drink.
- Past year drinking varies by grade (9% of 7th graders to 72% of 12th graders drank alcohol).
- While consumption of alcohol by students has decreased significantly over the last two decades, from 46 per cent in 1999 to 46 per cent in 2015, CAMH researchers remain concerned by the prevalence of alcohol consumption and hazardous drinking behaviour.
- As many as one-in five high school students reported hazardous drinking: a risky pattern of drinking that can cause current or future physical, psychological or social problems.
- An estimated 18 per cent of students reported binge drinking (having five or more drinks on one occasion) at least once in the month before taking the survey.
- About one-fifth (21.9%) of secondary students report playing a drinking game in the past month.
- Almost one-fifth (19.2%) of secondary students could not remember what had happened when they were drinking on at least one occasion during the past 12 months.
- In 2015, high school students were asked if their parents allowed them to drink at home. More than one-quarter (27%) of both males and females reported that they were allowed to drink at home with friends.

We were surprised by this number. It suggests some parents might think it’s safer to supervise kids while they drink. In fact, other research shows that students who are allowed to drink at home are more likely to drink excessively.

Dr. Robert Mann | OSDUHS, 2015

Why Talking About Alcohol Matters

Canadians are exposed to mixed messages regarding health benefits and risks of alcohol. Many factors influence how alcohol affects a person’s health, including how much and how often a person drinks, that person’s specific risk factors, and what they are doing while they are drinking.29 As the research on alcohol continues to evolve, so does our understanding of alcohol and its far reaching impacts which necessitates re-evaluation of current alcohol beliefs and policies.

Local Findings for Self-Reported Underage Drinking Rates in Haldimand & Norfolk


In 2013/2014, 30% of underage residents (aged 12-18) in Haldimand and Norfolk reported drinking, compared to 31% in the province. However, this difference is not statistically significant.

Since 2007/08, the percentage of underage drinking has declined in Haldimand Norfolk (57% to 30% in 2013/14). Percentages have also declined in the province (2003 to 2013/14).

Data Source: Canadian Community Health Survey 2003-2014. Statistics Canada, Share File, Knowledge Management and Reporting Branch, Ontario MOHLTC.

* High sampling variability, interpret with caution. ** High sampling variability data was not releasable.

DID YOU KNOW?

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Dose Dependent Health Effects

An Overview of the Dose-Dependent Health and Behavioural Impacts of Alcohol Consumption

<table>
<thead>
<tr>
<th>Direct Effects</th>
<th>Disease and Conditions</th>
<th>Functions and Systems</th>
<th>Behaviour</th>
</tr>
</thead>
<tbody>
<tr>
<td>Risky drinking can cause:</td>
<td>Drinking alcohol is linked to:</td>
<td>Drinking alcohol affects the following systems:</td>
<td>Risky drinking can lead to:</td>
</tr>
<tr>
<td>- Alcohol use disorders</td>
<td>• Other drug use disorders</td>
<td>• Immune</td>
<td>• Risky behaviour</td>
</tr>
<tr>
<td>- Amnesia (e.g., Korsakoff’s syndrome)</td>
<td>• Brain damage</td>
<td>• Stress</td>
<td>• Impulsivity</td>
</tr>
<tr>
<td>- Memory loss and blackouts</td>
<td>• Liver disease</td>
<td>• Memory, cognition</td>
<td>• Violence</td>
</tr>
<tr>
<td>- Delirium due to a severe form of withdrawal</td>
<td>• Various cancers</td>
<td>• Digestion</td>
<td>• Injury</td>
</tr>
<tr>
<td>- Fetal Alcohol Spectrum Disorder (FASD)</td>
<td>• Pancreatitis</td>
<td>• Heart, blood, lungs</td>
<td>• Poor memory</td>
</tr>
</tbody>
</table>

Examples of Potential Health Impacts

**SHORT-TERM**
- Damage to the brain and body
- Poor decision-making and coordination
- Poor memory and coordination
- Impaired social and occupational functioning

**LONG-TERM**
- Chronic diseases and conditions
- Brain damage
- Liver and heart disease
- Hypertension
- Pancreatitis
- Fatty liver disease
- Diabetes
- Cancer
- Fertility

Alcohol and Health Benefits

There is evidence that alcohol taken in small amounts benefits some adults by reducing their risk of cardiovascular disease and type 2 diabetes. Any health benefits can be achieved at one or less than one drink per day and applies only to adults age 45 or older. It is important to note that any instance of heavy episodic drinking reduces or erases these potential benefits.

The strength of the evidence on the health benefits of alcohol has been questioned. Unlike older studies, newer studies distinguish lifetime abstainers from those who used to drink. Newer studies now suggest that alcohol’s protective effect has likely been overstated. Furthermore, the risks and benefits of alcohol consumption can occur at the same time so it is best to adopt other less risky behaviours such as healthy diet and physical activity instead of alcohol for best health outcomes. For young people, there are no known health benefits from drinking alcohol.

Alcohol and Injuries

Alcohol is an established risk factor for self-injury, violence, impaired driving, and unintentional injury. Nearly half of all deaths attributable to alcohol are from injuries including unintentional injuries (motor vehicle crashes, drowning, burns, poisoning and falls) and intentional injuries (deliberate acts of violence against oneself or others). In Ontario, it has been estimated that the injuries associated with alcohol use cost the province $440 million each year. According to the Ontario Trauma Registry, alcohol or drugs were involved in 23% of motor vehicle collisions, 25% of homicides, 14% of suicides, and 7% of unintentional falls.

Alcohol and Chronic Disease

The popular perception is that damage from alcohol is primarily related to drinking and driving, Fetal Alcohol Spectrum Disorder (FASD) and alcohol dependence (alcoholism); however, there is substantial and growing evidence that alcohol contributes to over 65 chronic diseases and conditions.

Drinking increases the risk of developing a number of chronic health problems, including certain cancers, cardiovascular diseases such as heart disease and stroke, liver disease, inflammation of the pancreas, alcohol dependence and mental health problems. How much and how often a person drinks can also increase the risk of developing chronic health problems.
Alcohol use and Harms in Haldimand and Norfolk Counties

Alcohol and Cancer

Cancer is linked to 30 per cent of all Canadian deaths, making it the leading cause of death in Canada. Alcohol consumption is an important known cause of cancer. Drinking as little as one drink a day on average can increase the risk for developing cancer of the breast, colon and rectum, esophagus, larynx, liver, mouth and pharynx. In 2016, a new study found a significant dose-response relationship between level of alcohol intake and risk of prostate cancer starting with low volume consumption. Prostate cancer is the second most common cancer in men worldwide.

There is a lack of awareness among Canadians about the full impact of alcohol on health. For example, in 2008, almost 70 per cent of Canadians were not aware that alcohol was linked to cancer, while almost half were not aware of its links to heart disease and diabetes.

In 2012, 8.8 per cent of Ontario adults aged 19 years and older (nearly 1 million people) reported drinking more alcohol than the maximum amount recommended for cancer prevention which is no more than one drink a day for women and no more than two drinks a day for men.

There is no “safe limit” of alcohol consumption when it comes to cancer prevention.

(Cancer Care Ontario, 2014)

Fetal Alcohol Spectrum Disorder (FASD)

Alcohol use by women of childbearing age is a growing concern in Canada. Alcohol is a known teratogenic substance (toxic to the fetus). The term fetal alcohol spectrum disorders (FASD) describes the range of disorders caused by prenatal exposure to alcohol. FASD is a lifelong chronic disorder that is the leading known cause of preventable developmental disability in Canada. Babies born with FASD experience a variety of alcohol-related birth defects which can vary from mild to severe and may include a range of physical, brain and central nervous system disabilities, as well as cognitive, behavioural and emotional issues.

FASD cannot be cured and has lifelong implications for individuals, their families and society as a whole. It is estimated that FASD affects approximately one percent of the Canadian population. The costs associated with FASD in Canada in 2013 were approximately $1.8 billion.

FASD is 100% preventable. Experts recommend that the safest choice is to not drink any type of alcohol at any time during pregnancy or when planning to become pregnant. This recommendation may be difficult to follow as 50% of pregnancies are unplanned.

Alcohol and Suicide

There is a greater relative risk for intentional injuries, particularly self-inflicted injuries, including self-harm and suicidal behaviour, whether completed or not, when under the influence of drugs and/or alcohol. Approximately 25 to 30% of suicides in Canada were linked to alcohol in the early 2000s. The link between alcohol and suicide is part of the broader and complex connection between alcohol and mental health.

Second Hand Effects of Alcohol

In addition to the individual harm caused by alcohol, many communities experience the second hand effects of drinking such as neighbourhood disturbances, noise, public intoxication, property damage, vandalism, physical and sexual assault, and motor vehicle crashes. It is estimated that 10 per cent of all deaths in Ontario directly or indirectly result from alcohol misuse and 1 in 3 adults in Ontario report experiencing harm from someone else’s drinking.

Sexual Assault and Violence

Alcohol is the most commonly used substance to impair judgement and is often used in predatory behaviour like drug-facilitated sexual assault. Injuries from assaults or fights are significantly more likely to involve alcohol. Alcohol consumption has been determined to play a role in approximately 40 to 56 per cent of assaults. Alcohol consumption was also linked to a higher risk of sexual assault, robbery and physical assault.
Domestic Violence

Strong links have been found between alcohol use and the occurrence of domestic violence in many countries. Evidence suggests that alcohol use increases the occurrence and severity of domestic violence.\textsuperscript{23} In Ontario, in 2008, 47 per cent of domestic homicides involved excessive alcohol or drug use by the perpetrator.\textsuperscript{24} It is important to note that alcohol use alone cannot be blamed for occurrence of violent behaviour however alcohol use directly affects cognitive and physical function, reducing self-control and leaving individuals less capable of negotiating a non-violent resolution to conflicts within relationships.\textsuperscript{25}

When liquor stores were privatized in Alberta in 1993, rates of violence involving alcohol rose dramatically, increasing from 40 per cent to 60 per cent in the year after privatization. Rates of spousal and non-spousal homicides involving alcohol also increased, and Alberta’s rates of alcohol-related spousal and non-spousal homicide and general crime were higher than the national average. (Government of Alberta, 2007)

Impaired Driving

Impaired driving rates have been declining over the past 30 years. However impaired driving still remains one of the most frequent criminal offences and is among the leading criminal causes of death in Canada.\textsuperscript{26} Alcohol misuse is involved in about 40 per cent of all traffic collisions and according to the Ontario Ministry of Transportation, drinking and driving accounts for almost 25 per cent of all of the traffic fatalities in Ontario.\textsuperscript{27} Local Haldimand and Norfolk Ontario Provincial Police data can be found in Appendix C

Alcohol and Health Inequities

Health inequities refer to the differences in health status among population groups that are deemed to be unfair, unjust, or preventable, as well as socially produced and systematic in their distribution across the population.\textsuperscript{28} In order to address chronic diseases and injuries and their risk factors, public health must consider health equity and the socio-ecological context.

Drinking has been called a personal choice however personal choices are often influenced by variety of factors such as living conditions, social context and available opportunities. Alcohol consumption (i.e., patterns and amount consumed) as well as the potential health consequences are complex and vary by biology, genes, age, sex, mental health status, adverse life experiences and social determinants such as income, education, working conditions or personal health and coping skills.\textsuperscript{29,30}

The negative impacts of high-risk drinking cross all sectors of the population, yet they exert an even greater burden on certain populations such as youth, First Nations, Inuit and Métis people of Canada, and people who are homeless or otherwise living in poverty.\textsuperscript{2,31}

At the population level, alcohol consumption tends to be related to accessibility, so that those with higher disposable income or socio-economic status are likely to drink more.\textsuperscript{32} Socio-economic status (SES) is a factor that is based largely on income, education and employment.\textsuperscript{33} In Canada, men and women with high SES are more likely to drink and undertake risky drinking than those with low SES.\textsuperscript{34} However, people with lower SES appear to be more vulnerable to tangible problems and consequences of alcohol consumption.\textsuperscript{35}

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The Social Determinants of Health\textsuperscript{63}

- Aboriginal Status
- Health Services
- Disability Status
- Housing
- Early Life
- Income and Income Distribution
- Education
- Race
- Employment and Working Conditions
- Social Exclusion
- Food Security
- Social Safety Net
- Gender
- Unemployment and Employment Security

The negative impacts of high-risk drinking cross all sectors of the population, yet they exert an even greater burden on certain populations such as youth, First Nations, Inuit and Métis people of Canada, and people who are homeless or otherwise living in poverty.\textsuperscript{2,31}

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Those of lower income drink less but are at increased risk of harm from alcohol.

Theories explaining why people with lower SES face disproportionate harm from alcohol use:

- **Materialist**: Those with fewer resources (be it social, economic or environmental) are less protected to cope with adverse effects of alcohol.
- **Inaccurate consumption reporting**: Self-reports and omission of some high prevalence groups, e.g., people experiencing homelessness. (Studies are often criticized for not being accurate in this area).
- **Other unhealthy behaviours**: When adding alcohol into the mix of other harmful behaviours, alcohol acts as a catalyst, accelerating and multiplying negative effects rather than just accumulating.
- **Drinking patterns**: binge drinking in lower Socio-Economic Status (SES) groups vs. more regular drinking among higher SES groups (not been substantiated by research).

(Gallinat, 2016)³⁶

Alcohol interacts with other risk factors and conditions, including, for example, tobacco use, unhealthy diet, and physical inactivity resulting in elevated health risks. For certain types of cancer, a combination of drinking and tobacco smoking will lead to risk levels that are considerably higher than those found among drinkers who do not smoke, or smokers who do not drink.⁶⁸

There is increasing consensus that the key path towards health equity is creating public policy that strengthens and makes more equitable the distribution of the social determinants of health.⁴⁴ The World Health Organization suggests that health equity can be promoted by improving living conditions by considering health equity in all policies, systems, and programmes. Policies that improve access to social determinants such as education, employment and housing, for example, also improve health outcomes.¹²

Local Findings for Haldimand and Norfolk Counties

**Emergency Department Visit Rates for Alcohol-Related Chronic Conditions**

The following data highlights chronic diseases that are 100 per cent attributable to alcohol consumption and result in emergency department visits. These include alcoholic psychosis, alcohol abuse, alcoholic dependence syndrome, alcoholic polyneuropathy, degeneration of nervous system due to alcohol, alcoholic myopathy, alcoholic cardiomyopathy, alcoholic gastritis, alcoholic liver disease, fetal alcohol syndrome, fetus and newborn affected by maternal use of alcohol, and alcohol-induced chronic pancreatitis. These conditions are 100 per cent preventable.

Data exclude other alcohol-related chronic conditions such as cancer, cardiovascular disease and over 60 other medical conditions in which alcohol consumption plays a critical role but are not 100 per cent attributable to alcohol.

From 2005 to 2015, the average age-standardized rate for emergency department visits for alcohol-related chronic conditions was 228.6/100,000. These rates for Haldimand and Norfolk have consistently been lower than the province.

Since 2005, there were 2,812 emergency department visits due to alcohol-related chronic conditions, of which all were 100% preventable.

Overall since 2005, age-standardized rates for emergency department visits for alcohol-related chronic conditions have increased. This is consistent with the province.

**Figure 11: Age-Standardized Emergency Department Visit Rates for Alcohol-Related Chronic Conditions (Both Sexes Combined)**
Alcohol use and Harms in Haldimand and Norfolk Counties

Figure 12: Age-Standardized Emergency Department Visit Rates for Alcohol-Related Chronic Conditions, per 100,000 (females)

Data Source: Emergency Department Visits and Ontario Population Estimates 2005-2015, Ontario Ministry of Health and Long-Term Care, IntelliHEALTH ONTARIO

Table 9: Total Number of Emergency Department Visits for Alcohol-related Chronic Conditions (females)

<table>
<thead>
<tr>
<th>Year</th>
<th>HN</th>
<th>Total</th>
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<tr>
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<td></td>
</tr>
<tr>
<td>2015</td>
<td>103</td>
<td></td>
</tr>
<tr>
<td>AVG.</td>
<td>179.0</td>
<td>976</td>
</tr>
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</table>

Data Source: Emergency Department Visits and Ontario Population Estimates 2005-2015, Ontario Ministry of Health and Long-Term Care, IntelliHEALTH ONTARIO.

Haldimand and Norfolk males were twice as likely compared to females to visit the emergency department for alcohol-related chronic conditions.

Figure 13: Age-Standardized Emergency Department Visit Rates for Alcohol-Related Chronic Conditions, per 100,000 (males)

Data Source: Emergency Department Visits and Ontario Population Estimates 2005-2015, Ontario Ministry of Health and Long-Term Care, IntelliHEALTH ONTARIO.

Table 10: Total Number of Emergency Department Visits for Alcohol-related Chronic Conditions (males)

<table>
<thead>
<tr>
<th>Year</th>
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<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
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<tr>
<td>2014</td>
<td>194</td>
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<tr>
<td>2015</td>
<td>161</td>
<td></td>
</tr>
<tr>
<td>AVG.</td>
<td>166.9</td>
<td>1836</td>
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</tbody>
</table>

Data Source: Emergency Department Visits and Ontario Population Estimates 2005-2015, Ontario Ministry of Health and Long-Term Care, IntelliHEALTH ONTARIO.

Since 2010, there were 147 emergency department visits for alcohol-related acute causes in Haldimand and Norfolk, all of which could have been prevented.

Haldimand and Norfolk typically had higher age-standardized emergency department visit rates for alcohol-related acute causes compared to the province. (Average: 22.2 vs. 17.7/100,000).

The following data highlights acute conditions that are 100 per cent attributable to alcohol consumption and result in emergency department visits. These include alcohol poisoning, suicide by and exposure to alcohol and excessive blood level of alcohol. Data exclude alcohol-related acute causes such as motor vehicle crash injuries and other acute causes of injuries such as fall injuries, drowning injuries, burns, and countless other conditions that are not 100 per cent attributed to alcohol consumption but are a result of person’s alcohol consumption or a result of someone else’s alcohol consumption e.g. victims of impaired driving.

Figure 14: Age-Standardized Emergency Department Visit Rates for Alcohol-Related Acute Causes, per 100,000 (both sexes combined)

Data Source: Emergency Department Visits and Ontario Population Estimates 2010-2015, Ontario Ministry of Health and Long-Term Care, IntelliHEALTH ONTARIO.

Table 11: Total Number of Emergency Department Visits for Alcohol-related Acute Causes (both sexes)

<table>
<thead>
<tr>
<th>Year</th>
<th>HN Total</th>
<th>Total</th>
</tr>
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<tr>
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<td>147</td>
</tr>
<tr>
<td>AVG.</td>
<td></td>
<td></td>
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</tbody>
</table>

Data Source: Emergency Department Visits and Ontario Population Estimates 2010-2015, Ontario Ministry of Health and Long-Term Care, IntelliHEALTH ONTARIO.

Emergency Department Visit Rates for Alcohol-Related Acute Causes

Since 2010, there were 147 emergency department visits for alcohol-related acute causes in Haldimand and Norfolk, all of which could have been prevented.
Since 2010, there were more emergency department visits for males than females in Haldimand and Norfolk for alcohol-related acute cases.

In 2015, males had higher age-standardized rates for emergency department visits for alcohol-related acute causes than females in Haldimand and Norfolk (average: 39.2 vs. 19.8/100,000).

Alcohol-Related Mortality Rates

The following data highlights mortality rates for chronic diseases and acute causes that are 100 per cent attributable to alcohol consumption as listed in the emergency department visits section.

The following data exclude deaths that are not 100 per cent alcohol attributed causes such as cancers, stroke or cardiovascular deaths, deaths as a result of impaired driving, falls, or drownings in which alcohol consumption was a contributing factor but not the primary cause of death.

Between 2007 and 2011, 56 deaths have been caused by alcohol in Haldimand and Norfolk, all of which were preventable.

The average age-standardized rate for alcohol mortality was 7.1/100,000. These rates have not been stable in Haldimand and Norfolk but overall are higher than the province (average: 7.1 vs. 5.8/100,000).
Healthy public policy and community-wide programs facilitating healthier individual choices are more effective in reducing the prevalence of modifiable risk factors at a population level than trying to change behaviours one person at a time.18

(Dr. Linda Rabeneck, Cancer Care Ontario)

An effective response to alcohol-related problems is beyond the scope of a single government department, organization, agency, community or individual. A comprehensive approach to reducing alcohol-related harm which focuses on population interventions combined with targeted interventions is required.12 A two-tiered approach is recommended to counteract the negative impacts of alcohol use.

Population-based prevention efforts are needed to focus on shifting the community alcohol norms and to lower the large number of moderate risk drinkers and the smaller number of high-risk alcohol drinkers to effectively reduce alcohol-related harm and costs to community.10 Promoting Canada’s Low-Risk Alcohol Drinking Guidelines can help reduce risky alcohol consumption among the population; however education and persuasion approaches alone will not be enough to create a culture of moderation in Canada.12

Below is a list of evidence based recommendations from the Locally Driven Collaborative Project (LDCP) workgroup in the 2014 report “Addressing Alcohol Consumption and Alcohol-Related Harms at the Local Level”. The Haldimand-Norfolk Health Unit aims to work on implementing some of these evidence-based actions as well as establishing a local stakeholder group to address this issue.

“Alcohol consumption is a major contributor to public health and safety harms – not only to drinkers but also to non-drinkers and other innocent victims. It is associated with traffic crashes, violence, property damage, family breakdown, work place injuries and incidents, cancer and other chronic diseases, to mention a few. Stronger precautionary pricing policies, controls on the number of alcohol outlets, effective server training, and easy access to treatment and counselling are components of a comprehensive community-based response.”

- Dr. Norman Giesbrecht CAMH

### Recommendations for Local Level Actions

#### Pricing and Taxation
1. Work with community partners to support the creation and advancement of a local stakeholder group to educate the public and policy makers.
2. Work with local municipalities to identify and implement local pricing strategies.

#### Physical Availability
3. Work with community stakeholders to continue to prevent further expansion of alcohol sales.
4. Continue to influence policy development around outlet density and hours of alcohol sale at the provincial and/or local level.

#### Marketing and Advertising
5. Implement youth engagement strategies to empower youth to advocate against alcohol marketing and advertising.
6. Continue to explore effective counter-marketing approaches to alcohol advertising and marketing.

#### Modifying the Drinking Environment
7. Create an alcohol report about your community to show alcohol consumption, availability and alcohol related harms at the local level.
8. Work with local businesses and stakeholders to modify the drinking environment.

#### Drinking and Driving Countermeasures
9. Work with law enforcement and community stakeholders to incorporate local surveillance data on alcohol related harms into a community report including local drinking and driving statistics.
10. Support municipalities and law enforcement to continue to enforce existing laws and regulations around drinking and driving.

#### Education and Awareness-Raising
11. Implement education and awareness-raising strategies as a part of a balanced and comprehensive approach.

#### Treatment and Early Intervention
12. Build the capacity of health care professionals to implement early intervention and screening into their practice.
13. Implement early intervention strategies as a part of an overall strategy to reduce alcohol-related harms.

Source: Locally Driven Collaborative: Addressing Alcohol Consumption and Alcohol-Related Harms at the Local Level
Implementation Strategies for Local Level Action

The following are just a few examples of local level actions and advocacy opportunities to affect change in our communities. Haldimand and Norfolk residents and agencies are welcome to investigate other strategies and are encouraged to mobilize to spearhead initiatives to decrease alcohol-related harms.

For Municipalities

- Create or update Municipal Alcohol Policies (MAPs) in Haldimand and Norfolk Counties
- Advocate for the creation of a provincial alcohol strategy - Ontario does not have a provincial alcohol strategy. A coalition of leading health organizations have been calling on the Ontario government to develop a comprehensive alcohol strategy to address the health harms of alcohol for a long time and issued a formal request in 2015 especially concerned with the announcement of the planned introduction of beer sales to grocery stores across the province (please see appendix D). The Ministry of Health and Long Term Care, Strategic Initiatives Branch in the Population and Public Health Division conducted a consultation in February of 2016 and was supposed to consult with their colleagues from other parts of government, public health, and industry leaders and report back to Cabinet with a draft Alcohol Policy in the spring of 2016, to be followed by the policy’s implementation. However at the time of this report in 2017, this has yet to happen.

- Advocate for introduction of standard drink labeling in addition to mandated alcohol per volume content on alcoholic beverage packaging and labels. Local wineries, breweries and distilleries can champion this change and elevate commitment to social responsibility - Communicating standard drink information helps in monitoring personal alcohol consumption. Lack of knowledge about standard drinks can preclude people from engaging in responsible drinking practices, even if they are aware of drinking guidelines and motivated to monitor and regulate their alcohol consumption. Incorporate health warnings on labels - this grassroots initiative can be championed by local businesses to mirror changes is already implemented in other countries around the world.
- Develop a comprehensive and sustainable epidemiological surveillance system to capture effects of changes to alcohol availability, consumption patterns, alcohol-related harms and direct and indirect costs.
- Increase capacity for screening and brief interventions by advocating for the creation of an OHIP billing code for alcohol screening and early intervention strategies.

DID YOU KNOW?

Saskatchewan is an example of how well alcohol pricing policies can work to reduce alcohol consumption and related harm, while still generating economic gains. In 2010-2011, through mandated tax increases on beer and minimum pricing policies, the province of Saskatchewan decreased its consumption of alcohol by 135,000 liters of pure ethanol. Furthermore, these policy changes generated more than nine million dollars in revenue (Thomas, 2012b). The policy changes introduced by the province of Saskatchewan therefore led to a decrease in consumption (presumably in part due to the higher cost of alcohol), while still increasing government revenue due to the increased cost of alcohol.

& LDCP report, page 63.

Conclusion

Alcohol is a socially accepted part of everyday life for most Canadians and the most widely consumed psychoactive drug in Canada. Haldimand and Norfolk counties’ alcohol outlet density and residents’ drinking patterns and rates are higher than the provincial average. Alcohol is commonly consumed but it is not harmless, though it is often considered so.

Reducing alcohol related harms requires a collaborative approach with strong leadership and support at all levels. There is a need for more research to get a more accurate picture of harms related to alcohol at the local level as well as a need to evaluate current alcohol policies in our counties. There is an opportunity to challenge the status quo of alcohol culture and become more mindful of the exposure to alcohol advertising. At an individual level, there is an opportunity to empower Haldimand and Norfolk county residents to make informed decisions with regards to alcohol consumption.

The hope is that this report serves as a starting point of reflection, knowledge, and discussion among members of the community, local service providers, and decision makers and mobilizes collective action to reduce the harms associated with drinking alcohol in Haldimand and Norfolk communities.
Methodology
The Canadian Community Health Survey, intelliHealth Ontario, and Public Health Ontario Snapshot data sources were used to extract data on alcohol related indicators.

Canadian Community Health Survey (CCHS)
The CCHS is a national population household survey conducted by Statistics Canada that provides timely, regular, cross-sectional estimates of health status, health determinants and health system utilization across Canada. The CCHS data is always collected from persons aged 12 and over living in private dwellings in over 100 health regions covering all provinces and territories. The CCHS excludes populations on Indian Reserves, youth aged 12 to 17 living in foster homes, Canadian Forces Bases and residents of certain remote regions. The CCHS covers approximately 98% of the Canadian population aged 12 and over.

Bootstrap weights were used to estimate precision. Bootstrap is a method used to create a mean value for a point estimate, calculate the point estimate using 500 different weights and calculate the variance and 95% confidence interval for that estimate.

A confidence interval is an interval within the true value of the variable in which the proportion, rate and mean are contained. In this report, this is calculated as a 95% probability. If the confidence bounds between point estimates do not overlap, then the difference between the estimates being compared are most likely statistically significant.

The bootstrapping method also produces the coefficient of variation (CV), which is used to determine if the point estimate is releasable. Data with a CV between 16.6% and 33.3% should be interpreted with caution due to high sampling variability. Data with a CV greater than 33.3% are not reportable due to extreme sampling variability and are therefore suppressed. Survey respondents who refused to answer the survey question or had a response coded as “don’t know” or “not stated” or “refusal” were excluded from the indicators.

Public Health (PHO) Snapshots
PHO Snapshots was used to provide statistical data on adult levels and patterns of alcohol use in Haldimand-Norfolk and Ontario. The PHO Snapshots reports referenced in this document were based on data from the Canadian Community Health Survey.

IntelliHealth
IntelliHealth is a knowledge repository that contains clinical and administrative data collected from various sectors of the Ontario health care system. Some of the kinds of data that can be accessed through IntelliHealth include data related to hospital services, community care, medical services, vital statistics and population data. The following data were used in this research:

- Emergency Department Visit
- Ontario Mortality Data

| Alcohol-Related ICD Codes- Chronic Disease – 100% Attributed Methodology |
|-----------------------------|-------------|
| **Cause**                  | **ICD-10**  |
| Alcoholic psychosis        | F10.3-F10.9 |
| Alcohol abuse              | F10.0, F10.1|
| Alcohol dependence syndrome| F10.0, F10.1|
| Alcohol dependence syndrome| G62.1       |
| Degeneration of nervous system due to alcohol | G31.2 |
| Alcoholic myopathy         | G31.2       |
| Alcoholic cardiomyopathy   | I42.6       |
| Alcoholic gastritis        | K29.2       |
| Alcoholic liver disease    | K70-K70.4, K70.9 |
| Fetal alcohol syndrome     | Q86.0       |
| Fetus and newborn affected by maternal use of alcohol | P04.3, O35.4 |
| Alcohol-induced chronic pancreatitis | K86.0 |

| Acute Cause                | ICD-10      |
| Alcohol poisoning          | X45, Y15, T51.0, T51.1, T51.9 (T codes not included for mortality data) |
| Suicide by and exposure to alcohol | X65 |
| Excessive blood level of alcohol | R78.0 |

Reference: CDC Alcohol and Public Health: Alcohol-Related Disease Impact (ARDI)
References:


Alcohol use and Harms in Haldimand and Norfolk Counties


55 Giesbrecht N., Stockwell T, Kendall P., Strang R., and Thomas G.. Alcohol in Canada: reducing the toll through focused interventions and public health policies. CAMJ, March 8, 2011 183(4)


APPENDIX A

COMMUNITY STAKEHOLDER CONSULTATION ON ALCOHOL MISUSE PREVENTION
OCTOBER 26, 2016
HALDIMAND-NORFOLK HEALTH UNIT
12 GILBERTSON DRIVE, SIMCOE, ON
List of Agencies that participated

- Haldimand-Norfolk Health Unit
- London Health Sciences
- Haldimand OPP
- Norfolk OPP
- Haldimand EMS & Fire Services
- Norfolk EMS
- Norfolk Fire Services
- War Memorial Hospital Dunnville
- West Haldimand Hospital - Hagersville
- Hamilton Health Sciences
- London Health Sciences
- Community Addictions and Mental Health Services of HN
- Holmes House
- HN Reach

Community Consultation Highlights

Some issues related to alcohol use in Haldimand-Norfolk included impaired driving, trauma, underage drinking (bush parties), assaults, domestic violence, family/laborer disputes, falls, drownings, MVC, addictions and mental health, family dysfunction, neglect, abandonment, physical/emotional abuse. One particular statistic from the OPP estimated that about 25%* of domestic violence calls were related to alcohol (*% reflects stat from the past two months and is not necessarily representative of a trend).

Stakeholders noted alcohol use as a socially acceptable behavior and therefore people do not see it as a problem. They also shared how alcohol use is glorified (e.g. Jocks seen as party animals are admired) but that there is lack of knowledge and awareness of alcohol harms. There was also discussion about specific challenges of high influx of tourists and public intoxication during certain events (Pottahawk, Friday the 13th, etc.) and also during long weekends and summer. The participants noted that most actions were reactionary and needing to be more proactive.

Stakeholders made frequent reference to existing strategies and agencies (such as CAMHS, Holmes House, RIDE, MAP in Norfolk County, Community Services Officer, OSAID, PHN in schools, OPP kids, high school liaison etc.) that are making a difference, and pointed to the need for collaboration and community engagement including bringing licensed establishments into the conversation.

Key informants pointed to regulations expanding alcohol availability as a barrier in reducing problems. In order to counteract this barrier, the group noted the need for a multi-tiered approach and community mobilization as well as a balanced approach between the promotion of alcohol industry (Wineries & Breweries) for economic growth in the region and using education and awareness such as promoting and expanded advertising of the Low Risk Drinking guidelines. There were also concerns about competing issues (drinking and driving versus distracted driving) and also a worry that legalization of marijuana may take focus off of alcohol.

Participants voiced concerns about public safety in relation to drinking, linking this to issues such as violence and impaired driving. Participants also noted the alcohol and mental health co-occurrence as another challenge. Lack of public transportation was also seen as a barrier to reducing problems related to alcohol.

Screening and brief intervention was specifically mentioned by participants as a potential solution and needing to be expanded but a barrier of no OHIP billing code for physician time for alcohol screening was also identified.
Stakeholders emphasized the benefits of and need for increased awareness and education. Education was frequently mentioned in relation to solutions to reduce alcohol related harm. Stakeholders specifically mentioned educating decision makers (Mayor, Council, BOH) in order for them to completely understand the issues related to alcohol.

Youth were one of the groups mentioned and a sense of collective responsibility around youth was evident. Participants noted the need to increase access to affordable activities (e.g. figure skating) for youth to provide alternative activities to ensure youth develop new skills and interests. Older adults (retired community) were mentioned as a priority group due to mixing medication and alcohol. Other groups or populations seen as priority included adults in general.

Lack of treatment options and stigma were seen as barriers. Stakeholders talked about the need to expand and improve treatment options. Youth were identified as a group in need of youth-focused treatment options. Stakeholders emphasized the lack of intensive residential treatment for youth as well as lack of access to services in general in rural areas. Other barriers mentioned were language and culture (as we have Mennonite and aboriginal communities in Haldimand and Norfolk Counties).

Community participants frequently framed alcohol problems as embedded within a larger social context where alcohol problems are intertwined with other problems such as unemployment, trauma, poverty and marginalization. Addressing these larger issues is important to preventing and reducing alcohol-related harm.

Small Group Discussions:
1. a. In your professional role, what are some of the issues related to alcohol use you see in H-N?
   - impaired driving:
     - legal
     - trauma
     - MVC
   - PTSD issues related to trauma
   - Bush parties/barn parties – (limited transportation)
   - Underage drinking (whoso providing alcohol)
   - Assaults
   - Crimes
   - Domestic violence
   - Family/ laborer disputes
   - Public intoxication (marina, pottahawk, Friday 13th)
   - Overconsumption of alcohol
   - Calls to bars
   - EMS primary/secondary calls
     - Falls
     - Drownings
     - MVC
   - Police OPP
     - 50% of calls alcohol related (need funding to prevent)
     - 25% of domestic violence calls related to alcohol
     - Reactive action (holidays, long weekends, seasonal summer, tourism)
   - REACH- deal with youth up to age of 18
     - Treatment- correlation b/w alcohol and suicide attempts/ideation
     - Bullying?
   - Holmes House – alcohol plays a huge role in adult addictions and mental health
     - Childhood trauma
     - Family dysfunction
     - Neglect
     - Abandonment
     - Physical abuse /emotional abuse
   - Trauma Hospitals - alcohol related cases – see presentation from London Health Sciences
b. What exists in H_N that is making it difficult to reduce problems around alcohol?
- Increased access — maybe it will lead to decrease in MVC (people not driving as much), increase in consumption
- Lack of public transportation, taxi, bus
- Large geographical area
- Influx of transient populations into the area — tourists
- Lack of resources to talk about decrease in use
- Reactive vs proactive action
- Socially acceptable behavior (people don’t see a problem)
- Promotion of alcohol industry for economic growth in the region
- Family dynamics (whose job is it to talk to educate the children)
- Social status — aboriginal communities
- Lack of jobs → alcohol use?
- Concurrent issues — MH / poverty/stressors/trauma
- Lack of knowledge of alcohol harms / lack of awareness
- “Wild West” — legislation not enforced or accepted
- Hometown not people visiting
- Normalized
- Rural area — lack of access to help services / isolation
- Data interpretation
- ER — busy environment / whose job is it to ask about alcohol use
- Lack of intensive residential treatment for youth
- Lack of treatment — availability and stigma
- Wineries / breweries
- Already dealing with grocery stores, convenience stores
- Event season (pottahawk, beerstock, Harvest fest, pumpkin fest, Friday 13)
- Weddings/ buck and doe

c. What groups or populations do you see as a priority with regards to alcohol related harms? Why?
- Youth up to age 18 (14-18) — REACH
  - Peers use → addiction
- Community at large — social acceptability / parents buying alcohol / behavior modification / need buy-in/ advertisement

2a) What exists in H & N that is helping to prevent or reduce problems around alcohol?
- Target politicians — need to convince the government / start creating local policies
- Older adults / Retired community (community demographics) — mixing medication and alcohol
- Individuals with Mental Health issues
- Women H_N
- Adults (need to focus on more)
- IP — how do we know what we are doing makes a difference and changes behavior
- High tourism area
- High transient workers
- High unemployment

b) Of the things you mentioned, are there any that should be expanded or improved?
- Mobile Crisis Rapid Response Team expand to Haldimand
- ↑ $ penalties
- Bring licensed establishments into conversation
- Specific education campaign for mayor/council/BOH – to completely understand the issue
- Legalization of marijuana may take focus off of alcohol
- Treatment centers / # of beds / trained staff – counselling
- Awareness
- MAP (Haldimand)
- Expand SBIR at regional level / more frequent screening
- Zero tolerance for impaired driving
- Norfolk County promotes wineries and breweries (politically sensitive)
- Politicians (decision makers awareness)
- Balanced approach
- Expand LRDG advertising (LCBO LRDG ad)
- Injury prevention (nanny state – being told what to do / risk reduction instead / smart risk
- Drinking in Europe vs Canada – mystifying alcohol
- Not reporting alcohol – not see as an issue e.g. seizures
- Increase access to affordable activities (like figure skating) for youth to give them something to do (to keep away from alcohol)
- Licensed sports lounges – bars open during hockey games, parents drinking
- Alcohol is legal – marijuana legalization might make the issue worse

NOTE:
- Social acceptability
  - Reactionary

Questions:
- Who is responsible? Who leads?
- Does Council know about this project?

C) Are there any barriers to doing work in this area within your workplace?
- Parental consent (freedom of information for disclosure)
- Staff capacity (management direction, less staff, same work)
- Funding
- Geography/transportations - ... Or person accessing services
- Limited resources and staff
- Language and culture
- Data codes
- Data collection
- Politics
- Provincial government – policies of ↑ available
Open Discussion Segment

Q1. Do you find the data (in your own agency) captures the reality when it comes to alcohol related harms? How can we ensure that alcohol is captured in your agency (police, EMS calls, hospitals, Women’s services)?

- OPP has a list of all accidents showing if alcohol was involved as well as related investigations (Liquor Licence Act charges, impaired driving, etc.)
- Hospitals record a broken arm but not how the break occurred. Did the arm break from a fall due to a person being drunk?
- After a vehicle accident does NGH track the blood alcohol of person who caused the accident and not the patient? If people from both vehicles come into hospital, would staff know which person has a high blood alcohol level?
- EMS captures the type of injury; alcohol is not the primary item captured.
- The OPP look at blood alcohol as a possibility; they look at it right away if it’s considered part of an accident.

(Note: It looks like there is a need to improve the data gathered at some agencies to show the true extent of alcohol related harms).

Q2. The population is aging and alcohol use is increasing; the number of falls is increasing. How does alcohol use affect falls? How do we address this?

- The OPP talked about the aging community as well as the mixing of medications and alcohol.
- Trauma Services sees a lot of people, in their 50’s and older, who have fallen from a ladder - they are not as steady and on medications. This is something they’ve always done; it’s hard to suggest to people they shouldn’t be on ladders while there are meds/alkohol in their system.
- Injury Prevention at the Health unit is looking at falls as well. What happens in the home when people are using alcohol? Equipment will not be used properly.
- Paramedics have a community program that looks at falls, meds, etc. The program is in jeopardy come March 2017.

Q3. What work is happening in regards to reaching youth? What are some of the barriers (e.g. school policies etc.)? How do we work together to come up with a solution?

- There has been a big change in the schools – they are getting stricter about providing services to students without parental consent. Has anyone seen a barrier or issue with this?

- OPP – has to be school related for an investigation, no issues so far.
- IMPACT (London Health Sciences) – have been in schools for 30+ years. All of the presentations must be approved; if they want to do a presentation at one school they need the Principal’s ok, if it’s broader and/or across Board, School Board approval is needed and they have to show how the presentation fits in with the curriculum.
- Hamilton Health Sciences - The Hamilton-Wentworth School Board has withdrawn a lot of presentation from outside agencies and it is now a big process to get approval to present. Presentation must be specific to the curriculum. If there is someone in the Board that can do the job (social workers etc.), you aren’t allowed to bring someone in from outside.
- It is interesting to see how agencies are working around the barriers to get into schools. The Health unit is working within the comprehensive school health to get into the Norfolk and Haldimand schools.
- Addictions Counsellors aren’t in the schools now. Counsellors need parental consent to see students. CAMHS is working with the school boards to get that changed.
- There is a gap – if a person has a mental health issue and an underlying issue (e.g. alcohol use); what comes first – mental health, alcohol/drug addiction, etc. We need to address where kids feel safe.
- It sounds like there is a need to have an open dialogue with school boards about what is going on and the seriousness of the issue. We need to get them on board and to start pulling others in. The school boards are the largest holder of our youth.
- School boards have a strong union; we need to be particularly sensitive to what the union won’t grieve. If the union feels something is in contradiction to their agreement, it will be grieved. We don’t have to be in the schools, we can take it to community events.
- It is important to find out why they are drinking – education, ease of access ...
- Students need a protective skill. Maybe schools aren’t the right venue - the kids are an easy target at school. We must be sensitive to other targets too. Modelling behaviour is at the adult level - drinking and driving. We need consistent messaging.
Other Discussions

• 2015 is the first time parental provision of alcohol has been added in the Ontario Student Drug Use and Health Survey (OSDUHS) asking where students get alcohol and the results showed that 27% get alcohol from friends, family — it goes back to the social acceptability of alcohol.

• No one agency can do it all. We need to put our heads together to see what we can do. Target parents. Target students as well. It will be a long road to change, e.g. cultural norms. The first step is getting everyone in same room talking.

• It is the responsibility of parents and adults to teach kids; but if the adults don’t know the low risk drinking guidelines, how do they teach the kids? We need to teach the adults too, need to change the thinking - if you’re drinking at my house, forget the law of the underage drinking, it is normalized. Cultural norms are accepted. It will take time to get there.

• Hamilton Health Sciences. We need a comprehensive plan to reduce alcohol harms. Legalization of marijuana will be looked at next year. The majority of trauma hospitals in Ontario don’t do drug testing; will have a challenge getting stats on drugs.

• Marijuana is a priority for the HU for substance use; we are not just working just on alcohol - it will be drugs and alcohol. Marijuana seems to be the common drugs of choice for many. Not everyone co-uses.

• One of leading causes of fire in homes is alcohol related – smoking and drinking. Cooking and drinking also put people at risk. Alcohol is a significant factor in fires and puts families at risk.

• CAMHS – People accessing alcohol related counselling shows numbers are high (no number provided).

• A submission from Haldimand EMS was also shared: “Haldimand EMS respond to calls regularly involving young users of alcohol. There is a need to educate the community about alcohol and the consequences of use”.

• OPP – VIP in schools is now called OPP Kids.

Final Note

We hope to have the survey live within the next 2 weeks. Please share the survey link through your agencies. The survey will paint a picture of what’s happening out there and who is being impacted.
APPENDIX B
Comprehensive Alcohol Strategy
2014 – 2016 Alcohol Related Events

The following tables represent the number of events in which alcohol was involved. Certain occurrence types (Domestics) have no tracking mechanism in place to monitor whether alcohol was involved. As a result, that data is unavailable at this time.

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<tr>
<th>Collisions Involving Drugs/Alcohol</th>
<th>2014</th>
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<th>2016</th>
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<tr>
<td>Impaired Operation of M/V (Alcohol)</td>
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<td>47</td>
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<td>ADLS Suspensions Related to Alcohol</td>
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<td>Liquor Licence Act Arrests</td>
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<td></td>
<td>130</td>
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<td>91</td>
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Anyone requiring additional information is asked to contact the undersigned.
Paul CLARK, Provincial Constable #13713
Ontario Provincial Police
Norfolk County
519-426-3434
APPENDIX D

WHY ONTARIO NEEDS A PROVINCIAL ALCOHOL STRATEGY

Alcohol is widely consumed in Ontario. But its use is associated with a variety of harms. Alcohol consumption is widely used and accepted in our society. The majority of us drink, and most of us do so without causing harm to ourselves or others. But alcohol consumption is responsible for a range of harms:

- It is one of the leading risk factors for death, disease and disability in Canada.¹
- Every year about a quarter of Ontario drinkers engage in high-risk drinking.²
- About a third of Ontarians experienced harm as a result of someone else’s drinking in the past year.³

Alcohol plays an important role in Ontario’s economy. But the costs far exceed the revenues. The annual costs directly attributable to alcohol-related harms in the form of health care, law enforcement, corrections, prevention, lost productivity due to short- and long-term disability and premature mortality, and other alcohol-related problems, have been conservatively estimated at $5.3 billion—well above the alcohol revenue accruing to the provincial government.⁴ This means that the economic benefits of alcohol sales are more than offset by the costs, and that our approach to alcohol policy can be improved not only from a health perspective but also from a financial one.

Alcohol-related harms can be mitigated. But this requires a whole-of-government approach. Research evidence clearly shows that policy tools designed to influence drinking levels and patterns can reduce the burden of death, disease, disability, and social disruption from alcohol.⁵ Among the most effective interventions are socially responsible pricing of alcoholic beverages, limits on the number of retail outlets and hours of sale, and marketing controls. These types of policies have been consistently shown to help reduce alcohol-related problems when implemented alongside more targeted interventions such as drinking and driving countermeasures, enforcement of the minimum legal drinking age, as well as screening, brief intervention and referral activities in the primary care setting.

In Ontario, as elsewhere, alcohol policy involves balancing interests—public health, government finances, economic development and consumer preferences for example—that are often at cross-purposes.⁶ As a result, alcohol policy can be fragmented and health is sometimes an afterthought. But alcohol-related harms impact all of society and the costs are borne by many government ministries and sectors, from Health and Long-Term Care to Community Safety and Correctional Services. There is a need for coordinated leadership and a comprehensive strategy.

Ontario has been an alcohol policy leader. But we are falling behind. Historically there has been recognition in Ontario that alcohol is not an ordinary product and that a degree of control over its production and distribution is required in order to mitigate harms. Indeed, Ontario has been a national leader in a number of alcohol policy areas, with many promising practices in place.⁷ However, recent developments suggest an ongoing erosion of alcohol controls. Based on what we know from decades of research, we can expect to see an increase in alcohol-related harms as a result.
For example, in British Columbia, the introduction of private sector alcohol outlets was associated with a 3.25% increase in alcohol-related deaths for each 20% increase in private store density. Based on this finding, Ontario’s recent decision to sell beer in 450 grocery stores across the province could lead to 100+ alcohol-related deaths per year.19

Over the years, many voices from across Ontario’s health sector have called for a comprehensive alcohol strategy. A number of provinces are already moving ahead with their own provincial alcohol strategies: Nova Scotia and Alberta have strategies in place and Manitoba is currently developing one. We are falling behind.

Ontario has committed to ensuring a socially responsible approach to alcohol policy. Right now, we are falling short. It is imperative that Ontario commit to an approach to alcohol policy that prioritizes health and safety and considers the costs associated with alcohol consumption. Such an approach is critical to our health and well-being.

Our organizations believe that a provincial alcohol strategy is the best way to achieve this.

For more information, please contact:

JF Crépault
Senior Policy Analyst, CAMH
416-535-8501 x32127
Jean-François.Crepault@camh.ca
Catherine Paradis
Senior Research & Policy Analyst, CCSA
613-235-4048 x253
cparadis@ccsa.ca
Zarsanga Popal
Policy Analyst, CMHA Ontario
416-977-5580 x4123
zpopal@ontario.cmha.ca

Andrew W. Murie
CEO, MADD Canada
1-800-665-6233 x274
amurie@madd.ca
Cathy Edwards
Chair, OPHA’s Alcohol Prevention Workgroup
613-549-1232 x1508
Cathy.Edwards@Krapublichealth.ca
Tim Lenartowycz
Director of Nursing and Health Policy, RNAO
416-408-5615
tenartowycz@rnao.ca

References: